

Message Text

CONFIDENTIAL

PAGE 01 MANILA 09008 291020Z

44

ACTION EA-13

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C O N F I D E N T I A L MANILA 9008

LIMDIS

E.O. 11652: GDS

TAGS: MARR, RP

SUBJECT: MBA NEGOTIATIONS

REF: MANILA 7900

1. IN REFTTEL, I INDICATED MY INTENTION TO CONSULT WITH GEORGE ALDRICH CONCERNING THE DRAFT TEXT OF A U.S.- PHILIPPINE "DECLARATION OF PRINCIPLES" SIMILAR TO THAT RECENTLY CONCLUDED BETWEEN THE U.S. AND SPAIN. MY PURPOSE IN EXAMING THIS EXERCISE WAS TO EXPLORE THE PROSPECT OF MAKING OUR MBA NEGOTIATIONS MORE PALATABLE BOTH TO THE FILIPINOS AND THO THEIR ASIAN NEIGHBORS.

2. I HAVE NOW DEVELOPED A TEXT, WHICH INCORPORATES SOME SUGGESTIONS MADE BY ALDRICH, AND SUBMIT IT IN THE FOLLOWING PARAGRAPHS FOR WASHINGTON CONSIDERATION. IT IS MODELED IN SOME MEASURE ON THE U.S.- SPANISH DECLARATION, AND MAKES OBLIQUE OBEISANCE TO A NUMBER OF ITEMS WHICH TROUBLE THE FILIPINO PSYCHE. IT GOES SOMEWHAT BEYOND PURELY MILITARY MATTERS BECAUSE THE FILIPINOS INEBITABLY SEE OUR MILITARY ALLANCE IN A BROADER CONTEXT AND WOULD WISH TO TOUCH ON THESE ASPECTS IN ANY DECLARATION WE MAQHT CONSIDER.

3. ON THE OTHER HAND, THE DRAFT DOES NOT RPT NOT OPEN ANY LINES TOWARDS NEW COMMITMENTS, OR OTHERWISE DEVIATE FROM THE

CONFIDENTIAL

PAGE 02 MANILA 09008 291020Z

BROAD LINES OF THE NIXON DOCTRINE. IT IS DELIBERATELY (BUT

ROMANTICALLY) UNREALISTIC IN REFERRING TO "FULL SELF-RELIANCE BY THE ARMED FORCES OF THE PHILIPPINES". HOWEVER, THAT ALLUSION IS ESSENTIAL TO ESTABLISH THE PREMISE FOR THE CONTINUING NEED OF A U.S. PRESENCE HERE.

4. I WOULD ASSUME, IF THE DEPARTMENT ENDORSES THE CONCEPT OF ATTEMPTING THIS MOVE WITH THE PHILIPPINES, THAT OUR FILIPINO FRIENDS WOULD SEEK TO EMBELLISH THIS DRAFT IN AN EFFORT TO COMMIT THE UNITED STATES TO A MORE CATEGORIC AND MORE AUTOMATIC MUTUAL DEFENSE LIABILITY, TO MORE PRECISE LEVELS OF ASSISTANCE TO PHILIPPINE FORCES, AND TO MORE EXPLICIT CONSULTATIVE ARRANGEMENTS IN THE USE OF OUR BASES. I WOULD ALSO ASSUME, HOWEVER, THAT THESE EFFORTS COULD BE CONTAINED AT TOLERABLE DIMENSIONS.

5. ACTION REQUESTED: IT IS REQUESTED THAT THE DEPARTMENT INITIATE STUDIES OF THIS DRAFT TEXT WITH APPROPRIATE ELEMENTS OF THE U.S. GOVERNMENT AND PROVIDE THE EMBASSY WITH AN AUTHORITATIVE REACTION TO THE CONCEPT OF A U.S.- PHILIPPINE DECLARATION IN THIS GENERAL FORM. IF THAT REACTION IS POSITIVE, I WILL SUBMIT FURTHER SUGGESTIONS CONCERNING THE MANNER OF LAUNCHING THE CONCEPT IN MANILA. IN VIEW OF OUR CONTINUING DISCUSSIONS ON MBA MATTERS, I WOULD APPRECIATE A REPLY NO LATER THAN AUGUST 15.

6. THE DRAFT TEXT FOLLOWS:

I. THE GOVERNMENTS OF THE PHILIPPINES AND THE UNITED STATES DECLARE THAT THEIR ALLIANCE IS BASED ON PROFOUND SENTIMENTS OF MUTUAL RESPECT AND HAS EVOLVED IN A SPIRIT OF DIGNITY DERIVED FROM THE LONG HISTORICAL RELATIONSHIPS BETWEEN THE TWO COUNTRIES.

II. THEY BELIEVE THAT THEIR ECONOMIC ASSOCIATIONS HAVE MATURED INTO A PATTERN WHICH IS NO LONGER CONSISTENT WITH REGIMES OF SPECIAL PREFERENCES OR SPECIAL PRIVILEGES AND, WITH DUE CONSIDERATION TO THE REQUIREMENTS YWR THE DEVELOPMENT OF THE PHILIPPINE ECONOMY, THAT THEIR RECIPROCAL TRADE AND INVESTMENT POLICIES CAN BE BASED ON THE MOST FAVORED NATION PRINCIPLE.

III. THEY CONSIDER THAT THE CURRENT EQUILIBRIUM IN THE PACIFIC AREA PROVIDES AN OPPORTUNITY FOR THE COUNTRIES OF SOUTHEAST ASIA TO CONSOLIDATE THE PEACE AND STABILITY OF THE REGION AND
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MANILA 09008 291020Z

ENDOURSE THE EFFORTS TO THAT END BY THE ASSOCIATION OF SOUTHEAST ASIAN NATIONS (ASEAN).

IV. THEY AFFIRM THAT SOVEREIGN EQUALITY, TERRITORIAL INTEGRITY, AND POLITICAL INDEPENDENCE OF ALL STATES ARE FUNDAMENTAL PRINCIPLES WHICH BOTH COUNTRIES WILL SCRUPULOUSLY RESPECT.

V. THEY DECLARE THAT THEIR COOPERATION IN MUTUAL DEFENSE

SINCE THE TREATY OF AUGUST 30, 1951 HAS ASSISTED IN THE MAINTENANCE OF WORLD PEACE BY ENHANCING THE DEFENSE OF BOTH COUNTRIES, BY STRENGTHENING THE SECURITY OF THE PACIFIC REGION, AND BY CONTRIBUTING TO THE CURRENT EQUILIBRIUM IN SOUTHEAST ASIA.

VI. THEY FURTHER DECLARE THAT THIS COOPERATION BETWEEN THE PHILIPPINES AND THE UNITED STATES IS NOT DIRECTED AGAINST ANY COUNTRY BUT IS INTENDED TO PRESERVE THE INDEPENDENCE AND PROMOTE THE WELFARE OF THEIR PEOPLES WHILE AT THE SAME TIME CONTRIBUTING TO PEACE AND PROGRESS FOR ALL.

VII. THEY ASSERT THAT THE ULTIMATE OBJECTIVE ENDORSED BY BOTH COUNTRIES IS THE ACHIEVEMENT OF A POSTURE OF FULL SELF-RELIANCE BY THE ARMED FORCES OF THE PHILIPPINES AND THEY PLEDGE MUTUAL COOPERATION IN THE ATTAINMENT OF THAT OBJECTIVE IN BOTH ECONOMIC AND MILITARY DIMENSIONS.

VIII. THEY RECOGNIZE THAT, PENDING THE ACHIEVEMENT OF A POSTURE OF FULL SELF-RELIANCE BY THE ARMED FORCES OF THE PHILIPPINES, THERE WILL BE A CONTINUING VALIDITY TO THOSE MUTUAL DEFENSE ARRANGEMENTS UNDER WHICH UNITED STATES FORCES ARE STATIONED IN THE PHILIPPINES AND UNITED STATES ASSISTANCE IS PROVIDED TO THE ARMED FORCES OF THE PHILIPPINES.

IX. THEY AFFIRM THEIR COMMITMENT TO CONTINUED CLOSE CONSULTATION ON ALL MATTERS OF MUTUAL CONCERN. TO THIS END, THEY WILL ENDEAVOR TO ENSURE THAT CONSULTATION AT THE DIPLOMATIC LEVEL AND IN THE MUTUAL DEFENSE BOARD CONTINUES TO BE CONDUCTED IN A FULL AND TIMELY MANNER, CONSISTENT WITH THE EXCHANGE OF NOTES OF SEPTEMBER 16, 1966, AND WITH THE CLOSE RELATIONSHIP BETWEEN THE TWO COUNTRIES.

X. THEY CONFIRM THAT THEIR MUTUAL DEFENSE ARRANGEMENTS
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MANILA 09008 291020Z

WILL BE REVIEWED FROM TIME TO TIME BY THE TWO GOVERNMENTS IN ORDER TO KEEP THEM CONSISTENT WITH THE SPIRIT OF THIS DECLARATION, TO CONFORM TO THE CHANGING SITUATION IN THE PACIFIC AREA, TO TAKE ACCOUNT OF THE PROGRESS OF THE NATIONS OF SOUTHEAST ASIA IN MAINTAINING PEACE AND STABILITY IN THE REGION, AND TO ADJUST TO PROGRESS IN THE ACHIEVEMENT OF SELF-RELIANCE BY THE ARMED FORCES OF THE PHILIPPINES.
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